PLANNING PROPOSAL

Sutherland Shire Local Environmental Plan 2015

Draft Amendment 8- Part 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) and part 42 Auburn Street, Sutherland (part Lot 200 DP 1110295)

Sutherland Shire Council

Planning Proposal - Section 55 of the Environmental Planning and Assessment Act, 1979

LOCAL GOVERNMENT AREA

Sutherland Shire Council

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NAME OF PLANNING PROPOSAL

Sutherland Shire Local Environmental Plan 2015 Amendment 8

LAND AFFECTED AND PROPOSED CHANGES

- Part 99R Acacia Road Sutherland (part Lot 11 DP 1103619)
 - Reclassify approximately 445 m² from Community to Operational Land
 - Rezone approximately 445m² from RE1 Public Recreation to R4 High Density Residential
 - Apply development standards to the land to be zoned R4 maximum FSR 1.5:1; maximum height of buildings 20m and minimum 30% landscape area
- Part 42 Auburn Street Sutherland (part Lot 200 DP 1110295)
 - Rezone approximately 445 m² from R4 High Density Residential to RE1 Public Recreation
 - Remove development standards from the land to be zoned RE1 maximum FSR
 1.5:1; maximum height of buildings 20m and minimum 30% landscape area

The rezoning and reclassification are to facilitate a land exchange to occur between Sutherland Shire Council (owner of the RE1 land) and Bupa Care Services Pty Ltd (owner of the R4 land). Bupa intends to develop the resultant R4 zoned site. The resultant RE1 Public Recreation land will be reconfigured into a regular rectangular shaped allotment, rather than as current - an 'L' shaped allotment.



Subject Site Locality Plan - Aerial photo 2015



Site Plan

- 42 Auburn Street (part Lot 200 DP 1110295) 445sq.m. to be zoned RE1 and
- 99 Acacia Rd (part Lot 11 DP 1103619) 445sq.m. to be reclassified as Operational land and zoned R4

Contents

PART 1 – OBJECTIVES OR INTENDED OUTCOMES	5
PART 2 - EXPLANATION OF THE PROVISIONS	7
PART 3 - JUSTIFICATION Section A – The need for the Planning Proposal	
Section B – Relationship to strategic planning framework	8
Section C – Environmental, social and economic impact	11
Section D – State and Commonwealth Interests	13
PART 4 – MAPS Land Zoning Map	
Height of Buildings Map	15
Floor Space Ratio Map	16
Landscape Area Map	17
PART 5 - COMMUNITY CONSULTATION	
PART 6 – PROPOSED TIMELINE	
PART 7 – CONCLUSION	
Appendix 1- Survey	20
Appendix 2 – Information Checklist	21
Appendix 3– Evaluation criteria for the issuing of an Authorisation	23
Appendix 4 – List of State Environmental Planning Policies	24
Appendix 5 – Local Planning Directions	27
Appendix 6 – Written Statements for the Reclassification of Land	

PART 1 – OBJECTIVES OR INTENDED OUTCOMES

The purpose of this Planning Proposal is to amend Sutherland Shire Local Environmental Plan 2015 to rezone part of 99R Acacia Road Sutherland (part Lot 11 DP 1103619) from RE1 Public Recreation to R4 High Density Residential, which will allow a range of uses to be developed on the land, and to reclassify the land from Community to Operational. The associated development standards are to be applied. The Proposal also seeks to rezone an equal part of 42 Auburn Street Sutherland (part Lot 200 DP 1110295) from R4 High Density Residential to RE1 Public Recreation. This will regularise the shape of the public reserve land. The associated development standards are to be respective parcels of land to be rezoned and reclassified are identified in the attached Survey (Appendix 1).

The Council owned property at 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) was dedicated to Council as public reserve in 2006 when it was subdivided from the adjoining site at 42 Auburn Street, Sutherland. The site is currently vacant and inaccessible to the public (fenced by chainwire). Trees exist within the perimeter of the site and part of the site is covered by road base. The site was previously used as an access way to the former Telstra Depot. The land is not embellished as a park. The zoning of the subject land was changed from Special Uses (5a) Depot to part 2(c) Residential and 6(a) Public Recreation on 18 November 2005, as an amendment to Sutherland Shire Local Environmental Plan 2000.

The site at 42 Auburn Street, Sutherland (part Lot 200 DP 1110295) has frontage to Auburn Street, Old Princes Highway and Acacia Road and is owned by Health Care Property Funds Pty Ltd (Bupa). Approximately two thirds of the property at 42 Auburn Street has been developed by Bupa Care Services Pty Ltd and operates as a residential aged care facility (RACF) known as Bupa Sutherland. Approximately 4500 m2 of vacant land on this site remains undeveloped. The vacant portion largely fronts Acacia Road and adjoins Council's land at 99R Acacia Road. A small portable site office fronts Acacia Road.

The Council owned portion, to be rezoned R4 High Density Residential (part 99R Acacia Road, Sutherland (part Lot 11 DP 1103619)) is land is to be exchanged with the Bupa owned portion, to be zoned RE1 Public Recreation (part 42 Auburn Street Sutherland (part Lot 200 DP 1110295)). Bupa has advised that it intends to develop the vacant portion of its site at 42 Auburn Street as a seniors housing development. Bupa has offered to enter in to an agreement to exchange the land with Council to regularise the shape of both land holdings. The proposed land exchange would result in Council having a rectangular-shaped land parcel - a better configuration for a future park, and the Bupa site would also be rectangular in shape which would better facilitate development for seniors housing development. The proposed land exchange would result in Council and Bupa retaining exactly the same area of land. There would be no net loss of RE1 Public Recreation zoned land to Council. Council has resolved to enter into a formal written Deed of Agreement documenting the terms of the land exchange, prior to finalisation of the rezoning and reclassification.

This land, once acquired by Council, will become automatically classified as Community Land after three months, in accordance with the Local Government Act 1993. Council resolved on 18 July 2015

(FAS007-17) to prepare a Planning Proposal to effect these changes to zoning and classification of land to facilitate the land exchange and development of the land.

PART 2 - EXPLANATION OF THE PROVISIONS

To achieve the proposed reclassifications the following amendments to SSLEP2015 are required:

LEP Provision	Amendment
Schedule 4 Classification and reclassification of land	 Amend Part 2 Land classified or reclassified as operational land –interests changed to include: part of 99R Acacia Road Sutherland (part Lot 11 DP 1103619) – interest (2) is to be discharged

See Appendix 6 for the statement related to this reclassification

The reclassification of each of the parcels from community to operational under Schedule 4 will enable the exchange of the land with adjoining owners. The matters included in the planning proposal are the result of council resolutions in response to strategic planning and reports prepared by council staff.

PART 3 - JUSTIFICATION

Section A – The need for the Planning Proposal

1. Is the planning proposal a result of any strategic study or report?

No. The rezoning is a minor change in configuration of RE1 Public Recreation and R4 High Density Residential land. The Council land at 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) is classified as Community Land and this land requires reclassification of the portion proposed to be exchanged to Operational Land and rezoning from RE1 Public Recreation to R4 High Density Residential (with associated development standards), in order for the land to be exchanged. The portion of 42 Auburn Street, Sutherland to be acquired by Council in the exchange will require rezoning from R4 High Density Residential to RE1 Public Recreation. At its meeting of 4 July 2016 Council resolve (FAS007-17) to support an equal land exchange involving part of the Council owned land at 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) and part of the adjoining site at 42 Auburn Street, Sutherland (part Lot 200 DP 1110295).

2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

A rezoning is required in order to reconfigure the zoning of the land. Reclassification and rezoning of the land by amending the Sutherland Shire Local Environmental Plan 2015 is the only means of achieving the objective.

3. If the provisions of the planning proposal include the extinguishment of any interest in the land, an explanation of the reasons why the interests are proposed to be extinguished. In relation to 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) to be reclassified, the following interests are to remain on the land:

- 1. Reservations and conditions, if any, contained in the Crown Grant.
- 3. 695844 Land Excludes Minerals
- 4. DP1043269 Easement to drain water 2.3 metre (s) wide appurtenant to the land above mentioned

The following interests are to be discharged from the land:

2. The land within described is Public Reserve

The discharge of these interests from the land is necessary to facilitate the disposal of the land and to remove restrictions from the land to allow its use in accordance with the R4 zoning.

Section B – Relationship to strategic planning framework

3. Is the planning proposal consistent with the objectives and actions of the applicable regional, sub-regional or district plan or strategy (including any exhibited draft plans or strategies)?

A Plan for Growing Sydney: A Plan for Growing Sydney establishes a long-term planning framework to manage Sydney's growth in a sustainable manner and strengthen its economic development whilst enhancing the unique lifestyle, heritage and environment of Sydney.

The following goals and directions apply to the Planning Proposal

- Goal 2 A city of housing choice, with homes that meet our needs and lifestyles.
 - o Direction 2.1 Accelerate housing supply across Sydney.
 - Action 2.1.3 Deliver more housing by developing surplus or under-used Government land.

The reclassification will provide Council with the opportunity to change the configuration of land to better facilitate development. There will be no net loss in public land.

Draft South Subregional Strategy 2007: The draft South Subregional Strategy is an intermediate step in translating the Metropolitan Plan at a local level and acts as a broad framework for the long-term development of the area, guiding government investment and linking local and state planning issues.

The following directions and actions apply to the subject reclassifications:

- B2 Increase densities in centres whilst improving liveability.
- B2.1 Plan for housing in centres consistent with their employment role.

- C1 Ensure adequate supply of land and sites for residential development.
- C2.1 Focus residential development around centres, town centres, villages and neighbourhood centres

The Planning Proposal proposes the reclassification of Council owned land in proximity to Sutherland Centre from Community to Operational Land. The reclassification will provide Council with the opportunity to exchange the parcel of land to the adjoining owners to incorporate on their sites for residential development. Accordingly, the Planning Proposal is consistent with A Plan for Growing Sydney and the draft South Subregional Strategy.

4. Is the planning proposal consistent with the local council's Community Strategic Plan or other local strategic plan?

The Sutherland Shire Community Strategic Plan *Our Shire Our Future: Our Guide to Shaping the Shire to 2030* provides the long term vision and a set of desired futures for the Sutherland Shire which the local community aspires to achieving. The Community Strategic Plan establishes a framework for growth and development for the Sutherland Shire LGA and addresses the draft South Subregional Strategy and employment targets. The Strategy also provides the foundation for the development of the SSLEP2015.

The following direction, objectives and actions apply to the subject reclassifications and rezoning:

• Housing for all – Housing accommodates Shire household structures and demographic changes.

The Planning Proposal is consistent with the Strategy as it will facilitate the orderly development of land for residential purposes whilst preserving the extent of land available for public open space.

5. Is the planning proposal consistent with applicable State Environmental Planning Policies?

Yes. The Planning Proposal is consistent with relevant State Environmental Planning Policies (SEPPs) and deemed SEPPs. The SEPPs that are directly relevant to the Planning Proposal are detailed and reviewed below. For a complete checklist of SEPPs refer to Appendix 3.

In summary, it is considered that the Planning Proposal for rezoning and reclassification of the Council owned sites is not inconsistent with any of the SEPPs. However, further compliance and consistency with the SEPPs will need to be considered during the assessment of any future development application involving the subject sites.

The following is a discussion in relation to specific SEPPs that apply to this Planning Proposal.

• <u>SEPP No. 19 – Bushland in Urban Areas:</u> The key objective of this SEPP is to protect and preserve bushland within urban areas due to its value to the community, its aesthetic value and its value as a recreational, educational and scientific resource. The Policy is designed to protect bushland in public open space zones and reservations, and to ensure that bush preservation is given a high priority when local environmental plans for urban development are prepared.

As noted previously in this report, the land to be rezoned From RE1 Public Recreation to R4 High Density Residential is currently vacant. Some trees located on the perimeter of the site along Acacia Road. Any development of the site would be required to be setback and the consideration of the trees assessed. The land does not contribute to the bushland within the Shire.

• <u>SEPP No. 32 – Urban Consolidation (Redevelopment of Urban Land)</u>: The policy focuses on the redevelopment of urban land that is no longer required for the purpose it is currently zoned or used and encourages local councils to pursue their own urban consolidation strategies to help implement the aims and objectives of the policy.

The planning proposal will reclassify underutilised Council owned Community Land to Operational Land which will permit the exchange of the site to the adjoining property owners for residential development. An equivalent parcel will be made available as RE1 Public Recreation land. This will promote the orderly and economic use and development of this surplus land.

6. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

Yes. The Planning Proposal is generally consistent with the applicable s117 Ministerial Directions. See Appendix 4 for a listing of all applicable Directions. The following specific comments are provided:

- <u>Direction 6.1 Residential Zones</u>: The subject site is located within established residential areas with existing infrastructure and services. The Planning Proposal is consistent with the direction as the existing residential zones are maintained, it will not impact upon the supply of residential land or housing supply; and it makes efficient use of existing infrastructure and services.
- <u>Direction 6.2 Reserving Land for Public Purposes</u>: The planning proposal seeks to rezone part of 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) from RE1 Public Recreation to R4 High Density Residential in conjunction with the proposed reclassification of the land. This will permit the use of the land for residential development and subdivision in conjunction with the adjoining land. The Local Planning Directions require the approval of the Secretary of NSW Planning and Environment for this rezoning. Such approval will be sought as part of the progress of the Planning Proposal through the Gateway.

The Proposal is to revoke the Community Land status of this land. The Local Planning Directions also require the approval of the Secretary of NSW Planning and Environment for such removal of reservation. Such approval will be sought as part of the progress of the Planning Proposal on the basis that there will be no net loss of RE1 Public Recreation land as a similar portion of land at 42 Auburn Street, Sutherland (part Lot 200 DP 1110295) is to be rezoned from R4 High Density Residential to RE1 Public Recreation. The equal parcels of land are to be exchanged.

 <u>Direction 6.3 Site Specific Provisions</u>: The objective of this direction is to discourage unnecessarily restrictive site specific planning controls. The rezoning of the land at part of 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) will result in the application of the relevant development standards for the R4 High Density Residential zone to the site. Although this introduces development controls to the land to be reclassified, this is not inconsistent with the objective of the direction as it will not introduce restrictive site specific planning controls or impose any additional development standards/requirements to those already applied to the R4 zone and therefore on the rest of the land forming part of 42 Auburn Street, Sutherland (Lot 200 DP 1110295).

 <u>Direction 7.1 Implementation of A Plan for Growing Sydney</u>: The intent of this direction is to give legal effect to the planning principles; directions; and priorities for subregions, strategic centres and transport gateways contained in A Plan for Growing Sydney. The reclassification of land is an administrative function and does not impact on the ability to achieve the Strategic Directions and Actions of A Plan for Growing Sydney.

Section C - Environmental, social and economic impact

7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

The land contains an Endangered Ecological Community – Sydney Turpentine-Ironbark Forest, and possible remnant vegetation. The location of these species provides for a developable area within the site that would not impact upon the EEC. Further the site is protected through the SSLEP2015 Environmentally Sensitive Land – Biodiversity provisions that would require further consideration of potential impacts through the development assessment process.



EEC - Sydney Turpentine-Ironbark Forest and buffer





8. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

No. The proposed change is and is unlikely to result in any environmental effects.

9. Has the planning proposal adequately addressed any social and economic effects?

The reclassification of a small portion of 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) from 'Community Land' to 'Operational Land' and its rezoning from RE1 Public Recreation to R4 High Density Residential is of minimal impact as an equivalent portion of 42 Auburn Street, Sutherland (Lot 200 DP 1110295) to be zoned RE1 Public Open Space will be dedicated to Council . The use of a portion of 99R Acacia Road, Sutherland (part Lot 11 DP 1103619) for housing purposes is consistent with surrounding uses and would not result in an adverse social impact.

Section D - State and Commonwealth Interests

i. Is there adequate public infrastructure for the planning proposal?

This proposal is unlikely to have any impacts on infrastructure provision.

ii. What are the views of State and Commonwealth public authorities consulted in accordance within the gateway determination?

No consultation has been carried out with State and Commonwealth public authorities. Consultation will occur with relevant public authorities identified as part of the Gateway Determination.

iii. Is the planning proposal consistent with applicable state environmental planning policies?

Yes – All State Environmental Planning Policies which apply to the land are identified below, with those relevant to the proposal noted and their consistency detailed.

PART 4 – MAPS

Land Zoning Map

99R Acacia Road, Sutherland (part Lot 11 DP 1103619)

Current Zone – RE1 Public Recreation



Proposed zone – R4 High Density Residential



42 Auburn Street, Sutherland (Lot 200 DP 1110295) to be zoned RE1

Current Zone - R4 High Density Residential



Proposed zone – RE1 Public Recreation



Height of Buildings Map

99R Acacia Road, Sutherland (part Lot 11 DP 1103619)

Current Height of Buildings - NA



Proposed Height of Buildings – 20m (consistent with zone – R4 High Density Residential)



42 Auburn Street, Sutherland (Lot 200 DP 1110295) to be zoned RE1

Current Height of Buildings - 20m (consistent with zone – R4 High Density Residential)

Proposed Height - NA





Floor Space Ratio Map

99R Acacia Road, Sutherland (part Lot 11 DP 1103619)

Current Floor Space Ratio - NA



42 Auburn Street, Sutherland (Lot 200 DP 1110295) to be zoned RE1

Current Floor Space Ratio 1.5:1 (S1 consistent with zone – R4 High Density Residential)



Proposed Floor Space Ratio – 1.5:1 (S1 consistent with zone – R4 High Density Residential) (Note: with mapped Area 12



Proposed Floor Space Ratio - NA



Landscape Area Map

99R Acacia Road, Sutherland (part Lot 11 DP 1103619)

Current Landscape Area - none



Proposed Landscape Area – 30% (E consistent with zone – R4 High Density Residential)



42 Auburn Street, Sutherland (Lot 200 DP 1110295) to be zoned RE1

Current Landscape Area – 30% (E consistent with zone – R4 High Density Residential)

Proposed Landscape Area - NA





PART 5 - COMMUNITY CONSULTATION

In accordance with "A Guide to Preparing Local Environmental Plans' prepared by the Department of Planning and Environment (2013), the Planning Proposal will be exhibited for a period of **28 days**.

In accordance with the NSW Department of Planning and Infrastructure's Practice Note PL09-003 Classification and reclassification of public land through a local environmental plan, the planning proposal includes a written statement relating to each proposed reclassification, as required by the Practice Note.

It is proposed that the exhibition will include:

Advertisement in local newspaper

An advertisement will be placed in the Council page in the St George and Sutherland Shire Leader and The Liverpool City Leader identifying the purpose of the planning proposal and where the planning proposal can be viewed.

Consultation with affected owners and adjoining landowners.

A letter will be send to landowners whose land is affected by the planning proposal, and adjoining landowners. Opportunities for one-on-one consultations to discuss the proposals will be offered to interested parties.

Displays at the Council Administration Building and local libraries

The planning proposal will be displayed at the Council Administration Building, 4-20 Eton Street, Sutherland and in all branch libraries (located in Bundeena, Caringbah, Cronulla, Engadine, Menai, Miranda, Sutherland and Sylvania)

Advertisement on the Council website

The planning proposal will be exhibited on the Council website (<u>www.sutherlandshire.nsw.gov.au</u>) with links from the home page.

Direct contact

Interested parties will be able to contact the Strategic Planning Unit of Council directly through a telephone hotline and through a dedicated email address.

PART 6 – PROPOSED TIMELINE

The project timeline for the Planning Proposal is as follows:

Milestones	Timing
1. Gateway Determination	November 2016
2. Exhibition Start	November 2016
3. End Exhibition	December 2016
6. Review and Consideration of submissions	January/February 2017
4. Public Hearing for Reclassification of Public Land	February 2017
5. Review and Consider Report from Public Hearing	February 2017
7. Report to Committee on submissions and public hearing	March 2017
8. Council Meeting	March 2017
9. Request for draft instrument to be prepared	April 2017

PART 7 - CONCLUSION

In summary, the Planning Proposal seeks the reclassification of:

- Part 99R Acacia Road Sutherland (part Lot 11 DP 1103619)
 - o Reclassify approximately 445 m² from Community to Operational Land

The Planning Proposal also seeks the rezoning of:

- Part 99R Acacia Road Sutherland (part Lot 11 DP 1103619)
 - Rezone approximately 445m² from RE1 Public Recreation to R4 High Density Residential
 - Apply development standards to the land to be zoned R4 maximum FSR 1.5:1; maximum height of buildings 20m and minimum 30% landscape area
- Part 42 Auburn Street Sutherland (part Lot 200 DP 1110295)
 - Rezone approximately 445 m² from R4 High Density Residential to RE1 Public Recreation
 - Remove development standards from the land to be zoned RE1 maximum FSR
 1.5:1; maximum height of buildings 20m and minimum 30% landscape area

The Council owned portion to be rezoned R4 High Density Residential (part 99R Acacia Road, Sutherland (part Lot 11 DP 1103619)) is land is to be exchanged with the Bupa owned portion to be zoned RE1 Public Recreation (part 42 Auburn Street Sutherland (part Lot 200 DP 1110295)). There will be no net loss of Public Recreation land.

The Planning Proposal is generally consistent with relevant State and local legislation, directions, policies and strategic documents and will have a minimal environmental, social and economic impact.

Appendix 1- Survey

Appendix 2 - Information Checklist STEP 1: REQUIRED FOR ALL PROPOSALS

(under s55(a) – (e) of the EP&A Act)

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STEP 2: MATTERS – CONSIDERED ON A CASE BY CASE BASIS

(Depending on complexity of planning proposal and nature of issues)					
PLANNING MATTERS OR ISSUES	To be considere d	N/A	PLANNING MATTERS OR ISSUES	To be considere d	N/A
Strategic Planning Context			 Resources (including drinking water, minerals, oysters, agricultural lands, 		
 Demonstrated consistency with relevant Regional Strategy Demonstrated consistency with 			fisheries, mining)Sea level rise		
relevant Sub-RegionalstrategyDemonstrated consistency with			Urban Design Considerations		
or support for the outcomes and actions of relevant DG endorsed			 Existing site plan (buildings vegetation, roads, etc) 		
 local strategy Demonstrated consistency with Threshold Sustainability Criteria 			 Building mass/block diagram study (changes in building height and FSR) 		
Site Description/Context			Lighting impact		
Aerial photographs			 Development yield analysis (potential yield of lots, houses, employment generation) 		
 Site photos/photomontage 					
site protos protomontage			Economic Considerations		
Traffic and Transport Considerations	-		Economic ConsiderationsEconomic impact assessment		
Traffic and Transport Considerations			Economic impact assessmentRetail centres hierarchy		
Traffic and Transport Considerations • • Local traffic and transport			Economic impact assessmentRetail centres hierarchyEmployment land		
 Traffic and Transport Considerations Local traffic and transport TMAP 			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations		:
Traffic and Transport Considerations • Local traffic and transport • TMAP • Public transport			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact 		:
 Traffic and Transport Considerations Local traffic and transport TMAP Public transport Cycle and pedestrian movement 			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology 		
Traffic and Transport Considerations• Local traffic and transport• TMAP• Public transport• Cycle and pedestrian movementEnvironmental Considerations			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management 		
Traffic and Transport Considerations • Local traffic and transport • TMAP • Public transport • Cycle and pedestrian movement Environmental Considerations • Bushfire hazard			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management European archaeology 		
Traffic and Transport Considerations• Local traffic and transport• TMAP• Public transport• Cycle and pedestrian movementEnvironmental Considerations• Bushfire hazard• Acid Sulphate Soil			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management 		
Traffic and Transport Considerations • Local traffic and transport • TMAP • Public transport • Cycle and pedestrian movement Environmental Considerations • Bushfire hazard • Acid Sulphate Soil • Noise impact			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management European archaeology Social & cultural impacts 		
Traffic and Transport Considerations• Local traffic and transport• TMAP• Public transport• Cycle and pedestrian movementEnvironmental Considerations• Bushfire hazard• Acid Sulphate Soil• Noise impact• Flora and/or fauna• Soil stability, erosion, sediment,			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management European archaeology Social & cultural impacts Stakeholder engagement Infrastructure Considerations Infrastructure servicing and potential 		
 Traffic and Transport Considerations Local traffic and transport TMAP Public transport Cycle and pedestrian movement Environmental Considerations Bushfire hazard Acid Sulphate Soil Noise impact Flora and/or fauna Soil stability, erosion, sediment, landslip assessment, and subsidence 			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management European archaeology Social & cultural impacts Stakeholder engagement Infrastructure Considerations Infrastructure servicing and potential funding arrangements 		
 Traffic and Transport Considerations Local traffic and transport TMAP Public transport Cycle and pedestrian movement Environmental Considerations Bushfire hazard Acid Sulphate Soil Noise impact Flora and/or fauna Soil stability, erosion, sediment, landslip assessment, and subsidence Water quality 			 Economic impact assessment Retail centres hierarchy Employment land Social and Cultural Considerations Heritage impact Aboriginal archaeology Open space management European archaeology Social & cultural impacts Stakeholder engagement Infrastructure Considerations Infrastructure servicing and potential 	s	

Appendix 3– Evaluation criteria for the issuing of an Authorisation

Appendix 4 – List of State Environmental Planning Policies

The following tables list the State Environmental Planning Policies (SEPPs) and Deemed SEPP's which are applicable to the Sutherland Shire Local Government Area, the applicability to, and compliance of, the planning proposal with these policies.

STATE ENVIRONMENTAL PLANNING POLICIES APPLICABLE TO SUTHERLAND SHIRE LOCAL GOVERNMENT AREA

State environmental planning policies (SEPPs) deal with issues significant to the state and people of New South Wales. They are made by the Minister for Planning and may be exhibited in draft form for public comment before being gazetted as a legal document.

STATE ENVIRONMENTAL PLANNING POLICY	RELEVANCE TO PLANNING PROPOSAL	IS THE PLANNING PROPOSAL CONSISTENT?
SEPP No. 19 - Bushland in Urban Areas	Yes	The planning proposal is consistent with this policy. The land contains an Endangered Ecological Community – Sydney Turpentine-Ironbark Forest, and possible remnant vegetation. The location of these species provides for a developable area within the site that would not impact upon the EEC. Further the site is protected through the LEP Environmentally Sensitive Land – Biodiversity provisions that would require further consideration of potential impacts upon development assessment.
SEPP No. 21 - Caravan Parks	N/A	
SEPP No. 30 - Intensive Agriculture	N/A	
SEPP No. 32 - Urban Consolidation (Redevelopment of Urban Land)	Yes	The planning proposal is consistent with this policy as it allows for the orderly redevelopment of land for higher density residential.
SEPP No. 33 - Hazardous and Offensive Development	N/A	
SEPP No. 39 - Spit Island Bird Habitat	N/A	
SEPP No. 50 – Canal Estates	N/A	

STATE ENVIRONMENTAL PLANNING POLICY	RELEVANCE TO PLANNING PROPOSAL	IS THE PLANNING PROPOSAL CONSISTENT?
SEPP No. 55 – Remediation of Land	Yes	The planning proposal is consistent with this policy. The land to be rezoned to RE1 Public Open Space, is currently zoned R4 High Density Residential. The land to be rezoned R4 High Density Residential is currently zoned RE1 Public Open Space. The land has not been identified as contaminated, nor has it been identified by Council as having potential for contamination based on review of previous uses.
SEPP No. 62 – Sustainable Aquaculture	N/A	
SEPP No. 64 - Advertising and Signage	N/A	
SEPP No. 65 - Design Quality of Residential Flat Development	N/A	
SEPP (Affordable Rental Housing) 2009	N/A	
SEPP (Building Sustainability Index: BASIX) 2004	Yes	The planning proposal is consistent with this policy.
SEPP (Exempt and Complying Development Codes) 2008	Yes	The planning proposal is consistent with this policy.
SEPP (Housing for Seniors or People with a Disability) 2004	Yes	The planning proposal is consistent with this policy.
SEPP (Infrastructure) 2007	Yes	The planning proposal is consistent with this policy.
SEPP (Major Development) 2005	N/A	
SEPP (Mining, Petroleum Production and Extractive Industries) 2007	N/A	
SEPP (Miscellaneous Consent Provisions) 2007	N/A	

DEEMED STATE ENVIRONMENTAL PLANNING POLICIES APPLICABLE TO SUTHERLAND SHIRE LOCAL GOVERNMENT AREA

(REGIONAL ENVIRONMENTAL PLANNING POLICIES)

All existing REPs are now deemed State environmental planning policies (SEPPs). These cover issues such as urban growth, commercial centres, extractive industries, recreational needs, rural lands, and heritage and conservation. The Department of Planning and Infrastructure is reviewing all these remaining REPs as part of the NSW planning system reforms.

DEEMED STATE ENVIRONMENTAL PLANNING POLICY	RELEVANCE TO PLANNING PROPOSAL	IS THE PLANNING PROPOSAL CONSISTENT?
Greater Metropolitan REP No. 2 - Georges River Catchment	N/A	
REP No. 9- Extractive Industry (No. 2)	N/A	

Appendix 5 – Local Planning Directions

The following Directions have been issued by the Minister for Planning and Environment to relevant planning authorities under section 117(2) of the *Environmental Planning and Assessment Act 1979*. These directions apply to planning proposals lodged with the Department of Planning and environment.

Note: Directions <u>5.5 Development in the vicinity of Ellalong, Paxton and Millfield (Cessnock LGA)</u>, 5.6 Sydney to Canberra Corridor and 5.7 Central Coast have been revoked.

PLANNING DIRECTION	PLANNING PROPOSAL RELEVANCE	IS THE PLANNING PROPOSAL CONSISTENT?
1. Employment and Resources		
1.1 Business and Industrial Zones	N/A	
The objectives of this direction are to:		
 (a) encourage employment growth in suitable locations, 		
(b) protect employment land in business and industrial zones, and		
(c) support the viability of identified strategic centres.		
1.2 Rural Zones	N/A	
The objective of this direction is to protect the		
agricultural production value of rural land.		
1.3 Mining, Petroleum Production and Extractive	N/A	
Industries		
The objective of this direction is to ensure that the		
future extraction of State or regionally significant		
reserves of coal, other minerals, petroleum and		
extractive materials are not compromised by		
inappropriate development.		
1.4 Oyster Aquaculture	N/A	
The objectives of this direction are:		
(a) to ensure that Priority Oyster Aquaculture Areas		
and oyster aquaculture outside such an area are		
adequately considered when preparing a planning proposal,		
(b) to protect Priority Oyster Aquaculture Areas and		
oyster aquaculture outside such an area from land		
uses that may result in adverse impacts on water		
quality and consequently, on the health of oysters		
and oyster consumers.		
1.5 Rural Lands	N/A	
The objectives of this direction are to:		
(a) protect the agricultural production value of rural		
land,		
(b) facilitate the orderly and economic development of		
rural lands for rural and related purposes.		
Environment and Heritage		
2.1 Environment Protection Zones	Yes	The site is not located within an
The objective of this direction is to protect and conserve		Environmental Protection Zone;
environmentally sensitive areas.		however, an Endangered Ecological

PLANNING DIRECTION	PLANNING	IS THE PLANNING PROPOSAL
	PROPOSAL RELEVANCE	CONSISTENT?
	RELEVANCE	Community (EEC) Sydnoy
		Community (EEC) – Sydney
		Turpentine-Ironbark Forest – is
		located on the site. The proposed
		inconsistency is of minor significance,
		as there are adequate provisions
		within SSLEP2015 and draft
		SSDCP2015 that facilitate the
		protection and retention of the EEC.
		The environmental protection
		provided to the EEC through the LEP is
		not proposed to be amended.
2.2 Coastal Protection	N/A	
The objective of this direction is to implement the		
principles in the NSW Coastal Policy.		
2.3 Heritage Conservation	N/A	
The objective of this direction is to conserve items,		
areas, objects and places of environmental heritage		
significance and indigenous heritage significance.		
2.4 Recreation Vehicle Areas	N/A	
The objective of this direction is to protect sensitive land		
or land with significant conservation values from		
adverse impacts from recreation vehicles.		
Housing, Infrastructure and Urban Development		
3.1 Residential Zones	Yes	The proposal will provide facilitate the
The objectives of this direction are:	105	orderly development of Residential land.
(a) to encourage a variety and choice of housing		Development will provide for a variety of
types to provide for existing and future housing		housing choice and broaden the selection
needs,		of apartment living available in the
(b) to make efficient use of existing infrastructure		Sutherland Shire.
and services and ensure that new housing has		
appropriate access to infrastructure and		
services, and		
(c) to minimise the impact of residential		
development on the environment and resource		
lands.		
3.2 Caravan Parks and Manufactured Home Estates	N/A	
The objectives of this direction are:		
(a) to provide for a variety of housing types, and		
(b) to provide opportunities for caravan parks and manufactured home estates.		
	NI / A	
3.3 Home Occupations The objective of this direction is to encourage the	N/A	
carrying out of low-impact small businesses in dwelling		
houses.		
3.4 Integrating Land Use and Transport	Yes	The planning proposal is consistent as the
The objective of this direction is to ensure that urban		R4 land is within 800m radius of the
structures, building forms, land use locations,		railway station, services and shopping.
development designs, subdivision and street layouts		
achieve the following planning objectives:		
(a) improving access to housing, jobs and services		
by walking, cycling and public transport, and	1	

	PLANNING DIRECTION	PLANNING PROPOSAL RELEVANCE	IS THE PLANNING PROPOSAL CONSISTENT?
(b)	increasing the choice of available transport and		
. ,	reducing dependence on cars, and		
(c)	reducing travel demand including the number		
. ,	of trips generated by development and the		
	distances travelled, especially by car, and		
(d)	supporting the efficient and viable operation of		
()	public transport services, and		
(e)	providing for the efficient movement of freight.		
	Development Near Licensed Aerodromes	N/A	
	objectives of this direction are:	,	
(a)	to ensure the effective and safe operation of		
(~)	aerodromes, and		
(b)	to ensure that their operation is not		
()	compromised by development that constitutes		
	an obstruction, hazard or potential hazard to		
	aircraft flying in the vicinity, and		
(c)	to ensure development for residential purposes		
(0)	or human occupation, if situated on land within		
	the Australian Noise Exposure Forecast (ANEF)		
	contours of between 20 and 25, incorporates		
	appropriate mitigation measures so that the		
	development is not adversely affected by		
	aircraft noise.		
3.6	Shooting Ranges	N/A	
	objectives of the planning direction are:	,	
(a)	to maintain appropriate levels of public safety		
• •	and amenity when rezoning land adjacent to an		
	existing shooting range,		
(b)	to reduce land use conflict arising between		
. ,	existing shooting ranges and rezoning of		
	adjacent land,		
(c)	to identify issues that must be addressed when		
. ,	giving consideration to rezoning land adjacent		
	to an existing shooting range		
Ha	azard and Risk		
4.1	Acid Sulfate Soils	N/A	
The	objective of this direction is to avoid significant		
	erse environmental impacts from the use of land		
	has a probability of containing acid sulfate soils.		
4.2	Mine Subsidence and Unstable Land	N/A	
4.3	Flood Prone Land	N/A	
The	objectives of this direction are:	,	
	to ensure that development of flood prone land is		
	consistent with the NSW Government's Flood Prone		
	Land Policy and the principles of the <i>Floodplain</i>		
	Development Manual 2005, and		
b)	to ensure that the provisions of an LEP on flood		
-	prone land is commensurate with flood hazard and		
	includes consideration of the potential flood		
	impacts both on and off the subject land.		
4.4	Planning for Bushfire Protection	N/A	
	objectives of this direction are:		

Г	F	
a) to protect life, property and the environment from		
bush fire hazards, by discouraging the		
establishment of incompatible land uses in bush		
fire prone areas, and		
b) to encourage sound management of bush fire		
prone areas.		
Regional Planning		
5.1 Implementation of Regional Strategies	N/A	
5.2 Sydney Drinking Water Catchments	N/A	
The objective of this Direction is to protect water quality	N/A	
in the Sydney drinking water catchment.		
5.3 Farmland of State and Regional Significance on the	N/A	
NSW Far North Coast	N/A	
	NI / A	
5.4 Commercial and Retail Development along the	N/A	
Pacific Highway, North Coast	NI / A	
5.5 Second Sydney Airport: Badgerys Creek	N/A	
Local Plan Making		
6.1 Approval and Referral Requirements	N/A	
The objective of this direction is to ensure that LEP		
provisions encourage the efficient and appropriate		
assessment of development.		
6.2 Reserving Land for Public Purposes	Yes	The planning proposal seeks to rezone
The objectives of this direction are:		part of 99R Acacia Road Sutherland (part
(a) to facilitate the provision of public services and		Lot 11 DP 1103619) from RE1 to R4 High
facilities by reserving land for public purposes,		Density Residential in conjunction with
and		the proposed reclassification of the land.
(b) to facilitate the removal of reservations of land		This will permit the development of the
for public purposes where the land is no longer		land for Seniors Housing. An equal part of
required for acquisition.		42 Auburn Street Sutherland (part Lot 200
		DP 1110295) is proposed to be zoned
		from R4 High Density Residential to RE1
		Public Recreation. There will be no net
		loss in RE 1Public Open Space land. The
		Local Planning Directions require the
		approval of the Secretary of NSW Planning
		and Environment for this rezoning. Such
		approval will be sought as part of the
		progress of the Planning Proposal through
		the Gateway. Council has resolved to
		enter in to an agreement to exchange part
		of Lot 11 in DP 1103619 (owned by
		Council) with part of Lot 200 in DP
		1110295 (owned by Bupa) prior to the
	ļ	making of the plan.
6.3 Site Specific Provisions	Yes	While the planning proposal relates to a
The objective of this direction is to discourage		specific site, it adopts an existing zone and
unnecessarily restrictive site specific planning controls.		does not prescribe any site specific
		controls.
Metropolitan Planning		
7.1 Implementation of the Metropolitan Plan for	Yes	The draft plan is consistent with the
Sydney 2036		Planning Direction. The rezoning of the
The objective of this direction is to give legal effect to		land to R4 High Density Residential will
the vision, transport and land use strategy, policies,		result in the application of the relevant
outcomes and actions contained in the Metropolitan		development standards for the R4 zone to
Plan for Sydney 2036.		the site. Although this introduces
		development controls to the land to be
	l	

reclassified, this is not inconsistent with
the objective of the direction as it will not
introduce restrictive site specific planning
controls or impose any additional
development standards/requirements to
those already applied to the R4 zone and
therefore on the rest of the land forming
part of 42 Auburn Street Sutherland (part
Lot 200 DP 1110295).

Appendix 6 - Written Statements for the Reclassification of Land

As directed in PN 09-003 "Classification and reclassification of public land through a local environmental plan", the following written statement is made in relation to the reclassification of part of **99R Acacia Road, Sutherland** from community to operational land.

Councille ownership of the loved	Council is the owner of the land
Council's ownership of the land,	Council is the owner of the land.
if this applies	
The nature of council's interest	Council is the registered proprietor of the land.
in the land, e.g. council has a 50	
year lease over the site	
How and when the interest was	The site was originally acquired by Council in 2006 when it was
first acquired, e.g. the land was	dedicated to Council as consideration for Council facilitating
purchased in 20XX through	the rezoning of the adjoining land to permit residential
section 94	development. This parcel of land was subdivided from the
	adjoining site and zoned public open space.
The reasons council acquired an	For future embellishment as a park
interest in the land, e.g. for the	
extension of an existing park;	
council was given responsibility	
for the land by a State agency	
Any agreements over the land	On the reclassification of the land from community land to
together with their duration,	operational the land will be exchanged for an equal parcel of
terms, controls, agreement to	land on the adjoining property 42 Auburn Street, Sutherland.
dispose of the land, e.g.	This will regularise the shape of both land parcels and result in
whether any aspect of the draft	a better planning and public amenity outcome.
LEP or planning proposal	
formed part of the agreement	
to dispose of the land and any	The terms of the exchange will require both parties to pay their
terms of any such agreement	own costs and there will be no payment by either party for the
	land being transferred as both parcels are of equal area.
	and seng transferred as both parcels are of equal area.
An indication, as a minimum, of	Upon reclassification if Council is to exchange this parcel of
the magnitude of any financial	land with the adjoining property for an equal sized parcel both
gain or loss from the	parties will benefit by the regularised shape of the resulting
reclassification and of the	land parcels. It is not expected that either party will benefit
type(s) of benefit that could	financially from this land transfer.
arise e.g. council could indicate	
the magnitude of value added	
to the land based on	

comparable sites such as the land is currently valued at \$1500 per square metre, nearby land zoned for business development is valued at between \$2000 and \$5000 per square metre	
The asset management objectives being pursued, the manner in which they will be achieved and the type of benefits the council wants, i.e. without necessarily providing	The land parcel was dedicated to Council in 2006 for the creation of a public reserve, this dedication was consideration for the rezoning of the adjoining land to residential which was an intensification of use this site.
details of any possible financial arrangements, how the council may or will benefit financially	The land exchange which will be enabled by the reclassification will provide Council with a regularised parcel of land on which a park will be embellished, providing a better public amenity outcome.
Whether there has been an	A request from the adjoining owner of the land at 42 Auburn
agreement for the sale or lease of the land; the basic details of	Street, Sutherland to exchange the land has been received. The contract for sale and deed of agreement required for this land
any such agreement and, if relevant, when council intends to realise its asset, either immediately after	transfer has not been finalised and is subject to reclassification of the land to operational land.
rezoning/reclassification or at a later time.	The land exchange is proposed to occur once the land is reclassified from Community land to Operational Land. If the land exchange does not proceed with the adjoining neighbour the land will remain in Councils Ownership and be embellished as a park in its current irregular form.